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A bill to be entitled An act relating to a professional sports facilities incentive process; amending s. 212.20, F.S.; providing for the distribution of a specified amount of tax proceeds to certain applicants of the professional sports facility incentive program; prohibiting the Department of Revenue from distributing more than a specified amount to program applicants; amending s. 218.64, F.S.; authorizing municipalities and counties to use local government half-cent sales tax distributions to reimburse the state for funding received under the professional sports facility incentive program; amending s. 288.0001, F.S.; requiring the Office of Economic and Demographic Research and the Office of Program Policy Analysis and Government Accountability to provide a detailed analysis of the professional sports facility incentive program; creating s. 288.11625, F.S.; creating the professional sports facility incentive program; providing definitions; providing application requirements and procedures; providing procedures and criteria for the evaluation of applications and the recommendation of applications for legislative approval; providing that an applicant must receive legislative approval of its application in order to receive state funding; requiring an applicant whose

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application is approved by the Legislature to enter into a contract with the Department of Economic Opportunity containing specified terms in order to become certified; providing for the duration of certain certifications; providing for the distribution of state funds to certified applicants; requiring certain certified applicants to submit an annual analysis including specified information; providing for the determination of annual distribution amounts; restricting the amount of state funds that may be provided to certified applicants in a specified period; restricting the use of state funds received by a certified applicant to specified purposes; providing for the repayment of distributions under certain circumstances; requiring the department to submit an annual report containing specified information to the Governor and Legislature; requiring the Auditor General to conduct an audit of the program; authorizing the Department of Revenue to recover improperly expended distributions at the request of the Auditor General; providing for the halting of payments; authorizing the Department of Economic Opportunity to adopt rules; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is amended to read:

56 212.20 Funds collected, disposition; additional powers of 57 department; operational expense; refund of taxes adjudicated 58 unconstitutionally collected.—

- (6) Distribution of all proceeds under this chapter and s. 202.18(1)(b) and (2)(b) shall be as follows:
- (d) The proceeds of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be distributed as follows:
- 1. In any fiscal year, the greater of \$500 million, minus an amount equal to 4.6 percent of the proceeds of the taxes collected pursuant to chapter 201, or 5.2 percent of all other taxes and fees imposed pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in monthly installments into the General Revenue Fund.
- 2. After the distribution under subparagraph 1., 8.814 percent of the amount remitted by a sales tax dealer located within a participating county pursuant to s. 218.61 shall be transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be transferred shall be reduced by 0.1 percent, and the department shall distribute this amount to the Public Employees Relations Commission Trust Fund less \$5,000 each month, which shall be added to the amount calculated in subparagraph 3. and

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79 distributed accordingly.

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- 3. After the distribution under subparagraphs 1. and 2., 0.095 percent shall be transferred to the Local Government Halfcent Sales Tax Clearing Trust Fund and distributed pursuant to s. 218.65.
- 4. After the distributions under subparagraphs 1., 2., and 3., 2.0440 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215.
- 5. After the distributions under subparagraphs 1., 2., and 3., 1.3409 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Municipalities pursuant to s. 218.215. If the total revenue to be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000. If the total proceeds to be distributed are less than the amount received in combination from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, each municipality shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000.

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6. Of the remaining proceeds:

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- In each fiscal year, the sum of \$29,915,500 shall be divided into as many equal parts as there are counties in the state, and one part shall be distributed to each county. The distribution among the several counties must begin each fiscal year on or before January 5th and continue monthly for a total of 4 months. If a local or special law required that any moneys accruing to a county in fiscal year 1999-2000 under the thenexisting provisions of s. 550.135 be paid directly to the district school board, special district, or a municipal government, such payment must continue until the local or special law is amended or repealed. The state covenants with holders of bonds or other instruments of indebtedness issued by local governments, special districts, or district school boards before July 1, 2000, that it is not the intent of this subparagraph to adversely affect the rights of those holders or relieve local governments, special districts, or district school boards of the duty to meet their obligations as a result of previous pledges or assignments or trusts entered into which obligated funds received from the distribution to county governments under then-existing s. 550.135. This distribution specifically is in lieu of funds distributed under s. 550.135 before July 1, 2000.
- b. The department shall distribute \$166,667 monthly pursuant to s. 288.1162 to each applicant certified as a facility for a new or retained professional sports franchise

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pursuant to s. 288.1162. Up to \$41,667 shall be distributed monthly by the department to each certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. However, not more than \$416,670 may be distributed monthly in the aggregate to all certified applicants for facilities for spring training franchises. Distributions begin 60 days after such certification and continue for not more than 30 years, except as otherwise provided in s. 288.11621. A certified applicant identified in this sub-subparagraph may not receive more in distributions than expended by the applicant for the public purposes provided for in s. 288.1162(5) or s. 288.11621(3).

- c. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that an applicant has been certified as the professional golf hall of fame pursuant to s. 288.1168 and is open to the public, \$166,667 shall be distributed monthly, for up to 300 months, to the applicant.
- d. Beginning 30 days after notice by the Department of Economic Opportunity to the Department of Revenue that the applicant has been certified as the International Game Fish Association World Center facility pursuant to s. 288.1169, and the facility is open to the public, \$83,333 shall be distributed monthly, for up to 168 months, to the applicant. This distribution is subject to reduction pursuant to s. 288.1169. A lump sum payment of \$999,996 shall be made, after certification

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and before July 1, 2000.

- e. The department shall distribute up to \$55,555 monthly to each certified applicant as defined in s. 288.11631 for a facility used by a single spring training franchise, or up to \$111,110 monthly to each certified applicant as defined in s. 288.11631 for a facility used by more than one spring training franchise. Monthly distributions begin 60 days after such certification or July 1, 2016, whichever is later, and continue for not more than 30 years, except as otherwise provided in s. 288.11631. A certified applicant identified in this subsubparagraph may not receive more in distributions than expended by the applicant for the public purposes provided in s. 288.11631(3).
- f. Beginning 60 days after notice by the Department of
  Economic Opportunity to the Department of Revenue that an
  applicant has been approved by the Legislature, enacted by
  general law approved by the Governor, and certified by the
  Department of Economic Opportunity under s. 288.11625, the
  department shall distribute each month an amount equal to onetwelfth the annual distribution amount certified by the
  Department of Economic Opportunity for the applicant. The
  department may not distribute more than \$12 million annually to
  all applicants approved by the Legislature and certified by the
  Department of Economic Opportunity pursuant to s. 288.11625.
- 7. All other proceeds must remain in the General Revenue Fund.

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- Section 2. Subsections (2) and (3) of section 218.64, Florida Statutes, are amended to read:
- 218.64 Local government half-cent sales tax; uses; limitations.—

- (2) Municipalities shall expend their portions of the local government half-cent sales tax only for municipality-wide programs, for reimbursing the state as required by a contract pursuant to s. 288.11625(6), or for municipality-wide property tax or municipal utility tax relief. All utility tax rate reductions afforded by participation in the local government half-cent sales tax shall be applied uniformly across all types of taxed utility services.
- (3) Subject to ordinances enacted by the majority of the members of the county governing authority and by the majority of the members of the governing authorities of municipalities representing at least 50 percent of the municipal population of such county, counties may use up to \$2 million annually of the local government half-cent sales tax allocated to that county for funding for any of the following purposes applicants:
- (a) <u>Funding</u> a certified applicant as a facility for a new or retained professional sports franchise under s. 288.1162 or a certified applicant as defined in s. 288.11621 for a facility for a spring training franchise. It is the Legislature's intent that the provisions of s. 288.1162, including, but not limited to, the evaluation process by the Department of Economic Opportunity except for the limitation on the number of certified

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applicants or facilities as provided in that section and the restrictions set forth in s. 288.1162(8), shall apply to an applicant's facility to be funded by local government as provided in this subsection.

- (b) <u>Funding</u> a certified applicant as a "motorsport entertainment complex," as provided for in s. 288.1171. Funding for each franchise or motorsport complex shall begin 60 days after certification and shall continue for not more than 30 years.
- (c) Reimbursing the state as required by a contract pursuant to s. 288.11625(6).

Section 3. Paragraph (b) of subsection (2) of section 288.0001, Florida Statutes, is amended to read:

288.0001 Economic Development Programs Evaluation.—The Office of Economic and Demographic Research and the Office of Program Policy Analysis and Government Accountability (OPPAGA) shall develop and present to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the chairs of the legislative appropriations committees the Economic Development Programs Evaluation.

- (2) The Office of Economic and Demographic Research and OPPAGA shall provide a detailed analysis of economic development programs as provided in the following schedule:
- (b) By January 1, 2015, and every 3 years thereafter, an analysis of the following:
  - 1. The entertainment industry financial incentive program

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established under s. 288.1254.

- 2. The entertainment industry sales tax exemption program established under s. 288.1258.
- 3. The VISIT Florida Tourism Industry Marketing

  Corporation and its programs established or funded under ss.

  288.122, 288.1226, 288.12265, and 288.124.
- 4. The Florida Sports Foundation and related programs
  established under ss. 288.1162, 288.11621, <u>288.11625</u>, 288.1166,
  243 288.1167, 288.1168, 288.1169, and 288.1171.
  - Section 4. Section 288.11625, Florida Statutes, is created to read:
    - 288.11625 Professional sports facility incentive program.—
  - (1) PURPOSE.—There is created within the department the professional sports facility incentive program. The purpose of the program is to provide for distributions of state funding to applicants under s. 212.20(6)(d)6.f. for the public purpose of constructing, reconstructing, renovating, or improving a facility.
    - (2) DEFINITIONS.—As used in this section, the term:
  - (a) "Beneficiary" means a professional sports franchise of the National Football League, the National Hockey League, the National Basketball Association, the National League or the American League of Major League Baseball, Major League Soccer, or the National Association for Stock Car Auto Racing, or a nationally recognized professional sports association that occupies or uses a facility as the facility's primary tenant. A

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beneficiary may also be an applicant under this section.

- (b) "Facility" means a facility used primarily to host games or events held by a beneficiary. The term does not include any portion of a facility used for transient lodging. The term also does not include a Major League Baseball spring training facility, a facility certified under s. 288.1168, or a facility certified under s. 288.1169.
- (c) "Project" means the proposed construction,
  reconstruction, renovation, or improvement of a facility or the
  proposed acquisition of land to construct a new facility.
- (d) "State sales taxes generated by sales at the facility" means state sales taxes imposed under chapter 212 and generated by admissions to the facility or by sales made by vendors at the facility who are accessible to persons attending events occurring at the facility.
  - (3) APPLICATION PROCESS.—

- (a) To apply for a distribution of state funds under s. 212.20(6)(d)6.f., an applicant must:
- 1. Be a unit of local government, as defined in s.
  218.369, that is responsible for construction, management, or operation of a facility; or
- 2. If not a unit of local government, be another entity responsible for construction, management, or operation of a facility, in which case, a unit of local government must hold title to the property on which the facility is or will be located.

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(b)	The	annual	application	period	is	June	1	through
November	1.							

- (c) The department shall establish procedures and application forms deemed necessary pursuant to the requirements of this section. The department may notify an applicant of any incomplete or additional required information necessary for the department to evaluate the application.
- (d) Each application shall include an independent analysis prepared by a certified public accountant licensed in this state that demonstrates:
- 1. The average annual amount of state sales taxes generated by sales at the facility during the 36-month period immediately before the beginning of the application period, which shall be known as the "baseline amount."
- 2. The expected amount of new incremental state sales taxes generated by sales at the facility in excess of the baseline amount to be generated annually as a result of the project.
- (e) Within 60 days after receipt of a completed application, the department shall evaluate the application as provided in subsection (4) and notify the applicant in writing of the department's decision to recommend legislative approval of the application or to deny the application.
  - (4) EVALUATION PROCESS.—
- 311 (a) Before recommending an applicant for a distribution of 312 state funds under s. 212.20(6)(d)6.f., the department shall

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313 verify:

- 1. That the applicant or beneficiary is responsible for construction, reconstruction, renovation, or improvement of the facility.
- 2. If the applicant is also the beneficiary, that a unit of local government holds title to the property on which the facility and project are or will be located.
- 3. If the applicant is a unit of local government within whose jurisdiction the facility is or will be located, that the unit of local government has an exclusive intent agreement to negotiate in this state with the beneficiary.
- 4. That the unit of local government, within whose jurisdiction the facility is or will be located, supports the application for state funds. Such support must be verified by adoption, after a public hearing, of a resolution that the project serves a public purpose.
- 5. That the applicant or beneficiary has not previously defaulted or failed to meet any statutory requirement of a previous state-administered sports-related program under this chapter.
- 6. That the applicant or beneficiary has sufficiently demonstrated a commitment throughout the project to employ residents of this state, contract with Florida-based firms, and purchase locally available building materials to the greatest extent practicable.
  - 7. If the applicant is a unit of local government, that

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the applicant has a certified copy of a signed agreement with a beneficiary for use of the facility. If the applicant is a beneficiary, the beneficiary must enter into an agreement with the department. The applicant or beneficiary's agreement must require the following:

- a. If, before expiration of the agreement, the beneficiary relocates to another venue or no longer occupies or uses the facility as the facility's primary tenant, the beneficiary shall reimburse the state for state funds distributed under this section, plus a 5 percent penalty.
- b. The beneficiary shall pay for signage or advertising within the facility. The signage or advertising shall be placed in a prominent location as close to the field of play or competition as is practicable, shall be displayed consistent with signage or advertising in the same location and be of like value, and shall feature Florida advertising approved by the Florida Tourism Industry Marketing Corporation.
- 8. That the total project cost is greater than \$100 million and more than one-half of the funds used to pay for the project are from private sources.
- 9. The independent analysis submitted by the applicant pursuant to paragraph (3)(d). The department shall consult with the Department of Revenue or the Office of Economic and Demographic Research to verify the independent analysis. Such consultation may include the development of a standard calculation for estimating new incremental state sales taxes

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generated by sales at the facility and adjustments to distributions.

- (b) By February 1 of each year, as part of its annual report submitted pursuant to paragraph (10)(a), the department shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives an evaluation of each application received during the application period that the department recommends for legislative approval to receive a distribution of state funds. The department's evaluation shall include a list of the recommended projects, ranked in order of projects most likely to produce a significant positive economic impact within the state based on the following criteria:
- $\underline{\text{1. The ability to provide a positive return on the state's}}\\$  investment.
  - 2. The proposed use of state funds.
- 3. The length of time that a beneficiary has agreed to use the facility.
- 4. The percentage of total project funds provided by the applicant, the percentage of total project funds provided by the beneficiary, and the total amount of private or in-kind contributions to the project.
- 5. The number and type of signature events that the facility is likely to attract during the duration of the agreement with the beneficiary. For purposes of this subparagraph, the term "signature event" means a sporting event that creates a significant positive economic impact within the

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391	state, as determined by the department, and enhances the status							
392	of the state as a premier sports tourism destination. Such							
393	events may include, but are not limited to:							
394	a. National Football League Super Bowls.							
395	b. College football playoff games							
396	c. College football bowl games.							
397	d. Professional sports all-star games.							
398	e. International sporting events and tournaments.							
399	f. Professional motorsports events.							
400	6. The anticipated increase in average annual ticket sales							
401	and attendance at the facility due to the project.							
402	7. The potential to attract out-of-state visitors to the							
403	facility.							
404	8. The multiuse capabilities of the facility.							
405	9. The project's projected employment of residents of this							
406	of state, contracts with Florida-based firms, and purchases of							
407	locally available building materials.							
408	10. The amount of positive advertising or media coverage							
409	that the facility generates.							
410	11. The estimate by an independent certified public							
411	accountant licensed in this state of the amount of new							
412	incremental state sales taxes that the facility is expected to							
413	generate annually as a result of the project provided pursuant							
414	to subparagraph (3)(d)2.							
415	12. The size and scope of the project and number of							

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temporary and permanent jobs that will be created as a direct

result of the facility improvement.

- (c) The department may recommend no more than one distribution under this section for any applicant, facility, or beneficiary at a time.
  - (5) LEGISLATIVE APPROVAL.-
- (a) In order for an applicant to receive a distribution of state funds under s. 212.20(6)(d)6.f., its application must be approved by the Legislature and enacted by general law approved by the Governor in the manner provided in s. 8, Art. III of the State Constitution.
- (b) An applicant whose application is recommended by the department but not approved by the Legislature may reapply and update any information in the original application as required by the department.
  - (6) CERTIFICATION AND CONTRACT.
- (a) To be certified by the department to receive a distribution of state funds under s. 212.20(6)(d)6.f., an applicant whose application is approved by the Legislature must enter into a contract with the department that:
  - 1. Specifies the terms of the state's investment.
- 2. States the criteria that the applicant must meet in order to become and remain certified.
- 3. States that the applicant is subject to decertification if recommended by the department and approved by the Legislature.
  - 4. Requires the applicant to submit the independent

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analyses required under paragraphs (3)(d), (7)(c), and (7)(d).

- 5. Specifies information that the applicant must report to the department.
- 6. Requires the applicant to reimburse the state in an amount equal to the sum of the first five annual distributions less 75 percent of the actual new incremental state sales taxes generated by sales at the facility since the date of certification of the applicant, plus a 5 percent penalty.
- 7. Beginning with the sixth annual distribution, requires the applicant to reimburse the state each year in an amount equal to the annual distribution received less 75 percent of the actual new incremental state sales taxes generated by sales at the facility during the most recent 12-month period.
- 8. Includes any other provisions deemed prudent by the department.
- (b) An application by a unit of local government which is approved by the Legislature, enacted by general law approved by the Governor, and subsequently certified by the department remains certified for the duration of the beneficiary's agreement with the applicant or for 30 years, whichever is less, if the certified applicant has an agreement with a beneficiary at the time of initial certification by the department.
- (c) An application by a beneficiary which is approved by the Legislature, enacted by general law approved by the Governor, and subsequently certified by the department remains certified for the duration of the beneficiary's agreement with

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the unit of local government that owns the underlying property or for 30 years, whichever is less, if the certified applicant has an agreement with the unit of local government at the time of initial certification by the department.

- (d) An applicant that is certified under this section does not require legislative approval in any subsequent year in order to continue to receive distributions of state funding authorized pursuant to that certification.
  - (7) DISTRIBUTIONS.—

- (a) The Department of Revenue shall begin distributions within 60 days after notification of initial certification by the department.
- (b) The department shall determine annual distribution amounts to be disbursed to a certified applicant based on the estimate of the amount of new incremental state sales taxes that the facility is expected to generate as a result of the project provided pursuant to subparagraph (3) (d) 2. However, a certified applicant may not receive an annual distribution amount under this paragraph that exceeds 75 percent of the estimated new incremental state sales taxes generated by sales at the facility or \$2 million, whichever is less.
- (c) Before the sixth annual distribution, as near to such distribution as determined practicable by the department by rule, a certified applicant shall submit to the department an analysis prepared by an independent certified public accountant licensed in this state demonstrating the actual amount of new

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incremental state sales taxes generated by sales at the facility since the date of certification. The applicant shall certify to the department a comparison of the actual amount of state sales taxes generated by sales at the facility since the date of certification to the sum of the first five annual distributions. The department shall verify the analysis. The department may consult with the Department of Revenue to verify the analysis.

- (d) The amount of a sixth or subsequent annual distribution to be disbursed to a certified applicant shall be determined by the department based on the estimate of the amount of new incremental state sales taxes that the facility is expected to generate annually as a result of the project provided pursuant to subparagraph (3)(d)2. However, a sixth or subsequent annual distribution to a certified applicant may not exceed 75 percent of the actual amount of new incremental state sales taxes generated by sales at the facility or \$2 million, whichever is less.
- (e) The department may not certify new distributions for additional certified applicants if total distributions for all certified applicants equal or exceed \$12 million in any 12-month period.
- (8) USE OF FUNDS.—A certified applicant may only use state funds distributed under this section for the following purposes:
- (a) Constructing, reconstructing, renovating, or improving a facility or reimbursing such costs.
  - (b) Paying or pledging the payment of debt service on, or

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to fund debt service reserve funds, arbitrage rebate obligations, or other amounts payable with respect thereto; bonds issued for the construction or renovation of such facility; or for the reimbursement of such costs or the refinancing of bonds issued for such purposes.

(9) REPAYMENT OF DISTRIBUTIONS.—

- (a) If a beneficiary breaks the terms of its agreement with a certified applicant and relocates to another venue or no longer occupies or uses the facility as the facility's primary tenant, the beneficiary shall reimburse the state for state funds that have been distributed, plus a 5 percent penalty.
- (b) If the department determines that a certified applicant has submitted information or made a representation that is false, misleading, deceptive, or otherwise untrue, the certified applicant shall reimburse the state for state funds that have been distributed, plus a 5 percent penalty.
- (c) A certified applicant shall reimburse the state in an amount equal to the sum of the first five annual distributions less 75 percent of the actual new incremental state sales taxes generated by sales at the facility since certification of the applicant, plus a 5 percent penalty.
- (d) Beginning with the sixth annual distribution, a certified applicant shall reimburse the state each year in an amount equal to the annual distribution received less 75 percent of the actual new incremental state sales taxes generated by sales at the facility during the most recent 12-month period.

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(e) If a certified applicant is unable or unwilling to reimburse the state as required by paragraphs (b), paragraph (c), or paragraph (d), the department may place a lien on the certified applicant's facility. If the applicant is a municipality or county, it may reimburse the state using local government half-cent sales tax distributions as provided in s. 218.64(3). Reimbursements shall be sent to the Department of Revenue for deposit into the General Revenue Fund.

## (10) REPORTS.—

- (a) By February 1 of each year, the department shall submit an annual report to the Governor, the President of the Senate, and the Speaker of the House of Representatives. The report shall include the department's recommendations submitted for legislative approval under paragraph (4)(b) and any other information required to be submitted pursuant to this subsection.
- (b) On or before November 1 of each year, a certified applicant approved to receive state funds under this section shall submit to the department any information required by the department. The department shall summarize this information for inclusion in its annual report submitted under paragraph (a).
- (c) Every 3 years after the first month that a certified applicant receives a monthly distribution, the department shall verify that the applicant is meeting the program requirements.

  If the applicant is not meeting program requirements, the department shall notify the Governor, the President of the

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Senate, and the Speaker of the House of Representatives of the requirements not being met and shall recommend future action as part of the department's annual report submitted under paragraph (a). The department shall consider any extenuating circumstances that may have prevented the applicant from meeting the program requirements, such as a force majeure event or a significant economic downturn.

- (11) AUDITS.—Every 5 years beginning in 2020, the Auditor General shall conduct audits pursuant to s. 11.45 to verify the independent analyses required under paragraphs (7)(c) and (7)(d) to verify that distributions were expended in accordance with this section. The Auditor General shall report the findings to the department. If the Auditor General determines that a distribution was not expended in accordance with this section, the Auditor General shall notify the Department of Revenue, which may pursue recovery of the distribution under the laws and rules that govern the assessment of taxes.
  - (12) HALTING OF PAYMENTS.—

- (a) A certified applicant may request to halt future distributions by providing the department with written notice at least 20 days before the next monthly distribution payment. Upon receiving such notice, the department shall immediately notify the Department of Revenue to halt future payments.
- (b) If a certified applicant fails to make timely reimbursements as required under paragraph (9)(c) or paragraph (9)(d), the department shall direct the Department of Revenue to

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halt future distributions to the certified applicant.

(13) RULEMAKING.—The department may adopt rules to
administer this section.

Section 5. This act shall take effect July 1, 2014.

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